## Rachel Augustine Potter

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ACADEMIC APPOINTMENTS Associate Professor, Department of Politics, University of Virginia

Director of Graduate Admissions

Associate Professor by Courtesy, Batten School of Leadership and Public Policy

Assistant Professor, Department of Politics, University of Virginia

Visiting Scholar, Center for the Study of Democratic Politics, Princeton University

2021–present
2022–present
2024–present
2014–21
2018–19

Affiliations

Senior Fellow, Miller Center for Public Affairs

Contributor, Center for the Study of Regulation & Markets, Brookings Institution

Affiliated Scholar, Scholars Strategy Network

Consultant, Administrative Conference of the United States

2022—present
2017—present
2016—present
2021—22

**EDUCATION** 

University of Michigan, Ann Arbor, Michigan
 Ph.D., Political Science & Public Policy, 2014
 M.A., Political Science, 2011

University of Southern California, Price School of Public Policy, Los Angeles, California M.P.P., Public Policy, 2005

Boston College, Chestnut Hill, Massachusetts B.A., Communication, *Magna cum laude*, Phi Beta Kappa, 2001

Воок

Bending the Rules: Procedural Politicking in the Bureaucracy University of Chicago Press, 2019

<u>Awards</u>: APSA-IPSA Theodore J. Lowi Award for the best first book in any field of political science, 2019; APSA Richard E. Neustadt Award for the best book on executive politics, 2019; National Academy of Public Administration Louis Brownlow Award for the best book on public administration, 2020; APSA Herbert A. Simon Book Award for significant contributions to public administration scholarship, 2024

Reviewed in: American Review of Public Administration, Gestión y Política Pública, Congress & the Presidency, Interest Groups & Advocacy, Journal of Politics, Journal of Public Administration Research and Theory, Journal of Public Affairs Education, Perspectives on Politics, Political Science Quarterly, Public Administration, Presidential Studies Quarterly, Regulation magazine, Notice & Comment: Yale Journal on Regulation (symposium feature)

<u>Featured in</u>: The University of Chicago Law Review Online, New Books in Political Science podcast, *Extensions*: A Journal of the Carl Albert Congressional Research Studies Center, APSA 2019 Author Meets Critics Roundtable, Science of Politics podcast

ARTICLES

"Buying Evidence? Policy Research as a Presidential Commodity." Journal of Politics, Forthcoming.

"Regulatory Body Shops" (with Bridget Dooling). 2024. Duke Law Journal, 73(8): 1677-1742. Review by Chris Walker in JOTWELL's Administrative Law Blog

"Bureaucratic Politics: Blindspots and Opportunities in Political Science." (with Sarah Brierley, Kenny Lowande, and Guillermo Toral). 2023. Annual Review of Political Science, 26:271-290.

"Rulemaking by Contract" (with Bridget Dooling). 2022. Administrative Law Review. 74(4): 703-759.

"Not by the Numbers: Evaluating Trump's Administrative Presidency" (with Andrew Rudalevige, Sharece Thrower, and Adam Warber). 2022. *Presidential Studies Quarterly* 52(3): 596-625.

"Macro Outsourcing: Evaluating Government Reliance on the Private Sector." 2022. Journal of Politics. 84(2): 960-974.

"Congressional Oversight Revisited: Politics and Procedure in Agency Rulemaking." (with Kenneth Lowande). 2021. *Journal of Politics*. 83(1): 401-408.

"A Female Policy Premium? Agency Context and Women's Leadership in the U.S. Federal Bureaucracy" (with Craig Volden). 2021. *Journal of Public Administration Research and Theory* 31(1): 91-107.

Winner of the 2022 Riccucci-O'Leary Award for best article on diversity in a Public Management Research Conference journal

"Providing Political Guidance? Agency Politicization and 'As If' Policymaking." 2020. Journal of Political Institutions and Political Economy 1(1): 1-26 (lead article, inaugural issue).

"Continuity Trumps Change: The First Year of Trump's Administrative Presidency." (with Andrew Rudalevige, Sharece Thrower, and Adam Warber). 2019. PS: Political Science & Politics 52(4): 613-619 (lead article).

"Agency Rulemaking in a Separation of Powers System." (with Charles R. Shipan). 2019. *Journal of Public Policy* 39(1): 89-113.

"Slow-Rolling, Fast-Tracking, and the Pace of Bureaucratic Decisions in Rulemaking." 2017. Journal of Politics 79(3):841-855

Winner of the 2017 Kenneth J. Meier Award for the Best Paper in Bureaucratic Politics, Public Administration, or Public Policy, MPSA

"Organizational Capacity, Regulatory Review, and the Limits of Political Control." (with Alex Bolton and Sharece Thrower). 2016. *Journal of Law, Economics, & Organization* 32(2): 242-271.

"The Limits of Foreign Aid Diplomacy: How Bureaucratic Design Shapes Aid Distribution." (with Vincent Arel-Bundock and James Atkinson). 2015. International Studies Quarterly 59(3): 544-556.

BOOK CHAPTER

"Learning from Failure: A 'Failure CV' for the Office of Information and Regulatory Affairs." 2020. In *Executive Policymaking: The Role of the OMB in the Presidency*, Meena Bose and Andrew Rudalevige (eds.) Brookings Institution Press.

# SELECT WORK IN PROGRESS

Going Private: Presidents & the Outsourcing of the Administrative State (Book manuscript)

"Privatizing Personnel: Presidents, Politics, & Bureaucratic Outsourcing"

"Bypassing Bureaucrats"

"Flexing Feds? Understanding Federal Union Strength" (with Alex Bolton)

"Winning Without Bargaining: Unionization and the Federal Workforce" (with Alex Bolton)

"Policy Diffusion in the Administrative State" (with Chuck Shipan and Craig Volden)

#### BOOK REVIEWS

"Review of Reviving Rationality by Michael Livermore and Richard Revesz," 2021. Notice & Comment: Yale Journal on Regulation, October 13.

"Review of Incomprehensible! by Wendy Wagner," 2020. The Regulatory Review, March 31.

"Review of Obama on the Home Front by John D. Graham," 2020. Presidential Studies Quarterly. 50(1): 223-224.

"Review of The Government Industrial Complex by Paul C. Light," 2020. Congress & the Presidency. 47(1): 144-145.

### REPORTS

"Research Primer on Schedule F," Center for Effective Government, University of Chicago, 2024

"Contractors in Rulemaking" (with Bridget Dooling), Report commissioned by the Administrative Conference of the United States, May 2022.

"Information Collection Budget of the United States Government." 2007. U.S. Office of Management and Budget. (Coauthored).

"Foundations for Los Angeles? The Scale, Scope and Reach of Foundation Philanthropy in Los Angeles County." 2006. Center on Philanthropy and Public Policy (CPPP), CPPP Series 6(1). University of Southern California (with James Ferris and Michael Tuerpe).

"Homeland Security: Further Action Needed to Promote Successful Use of Special DHS Acquisition Authority." 2004. U.S. Government Accountability Office. GAO 05-136. (Coauthored).

#### OTHER WRITING

"How Much of Rulemaking is Done by Contractors?" Brookings Institution, Center on Regulation and Markets, February 16, 2022.

"Democratic Presidents Regulate. Republican Presidents Deregulate. Congress Could Stop the Pendulum Swing." Monkey Cage, Washington Post, Oct. 14, 2021.

"Improving White House Review of Agency Guidance" Brookings Institution, Center on Regulation and Markets, July 8, 2021.

"How Women Leaders can Enhance Rulemaking in the Biden Administration" (with Craig Volden). Brookings Institution, Center on Regulation and Markets, December 14, 2020.

"How Trump Uses a Crisis: Repeal Rules While Nobody is Looking" PostEverything, Washington

Post, June 9, 2020.

"Keep Calm and Regulate On?" Brookings Institution, Center on Regulation and Markets, May 19, 2020.

"Member Comments: The Other (Less Visible) Way Congress Oversees Rulemaking" Brookings Institution, Center on Regulation and Markets, November 21, 2019.

"The Trump Administration's Regulatory Corner-Cutting isn't Just Bad for Democracy—it's a Bad Strategy" Brookings Institution, Center on Regulation and Markets, November 20, 2018.

"Regulatory Lobbying has Increased under the Trump Administration, but the Groups Doing the Lobbying May Surprise You." Brookings Institution, Center on Regulation and Markets, July 11, 2018.

"More than Spam? Lobbying the EPA through Public Comment Campaigns." Brookings Institution, Center on Regulation and Markets, Nov. 29, 2017.

"How the Trump Administration can use Benefit Cost Analysis to Justify Deregulation." Brookings Institution, Center on Regulation and Markets, Aug. 1, 2017.

"Why Trump Can't Undo the Regulatory State so Easily." Brookings Institution, Center on Regulation and Markets, Feb. 6, 2017.

Media

The Federal Drive with Tom Temin, "A New Look at how Agencies use Contractors in the Act of Rulemaking," April 11, 2022

Sunwater Institute, Reforming Congress Video Series, December 14, 2021

Sunday Morning Wake Up Call, "Presidential Executive Actions," Radio Show, March 7, 2021

# Honors & Awards

Herbert A. Simon Book Award for significant contributions to public administration scholarship, APSA, 2024

Riccucci-O'Leary Award for the best article on diversity in a Public Management Research Conference journal, 2022

Louis Brownlow Award for the best book on public administration, National Academy of Public Administration, 2020

Theodore J. Lowi Award for the best first book in any field of political science, APSA-IPSA, 2020 Richard E. Neustadt Award for the best book on executive politics, APSA, 2020

Kenneth J. Meier Award for the Best Paper in Bureaucratic Politics, Public Administration, or Public Policy, MPSA, 2017

E.E. Schattschneider Award for the Best Dissertation in American Government, APSA, 2016 Mancur Olson Award for the Best Dissertation in Political Economy, APSA Political Economy Section, 2016

George C. Edwards III Award for the Best Dissertation in Presidency Research, APSA Presidency and Executive Politics Section, 2016

David Naveh Founders Award for the Best Graduate Student Paper, APSA Presidency and Executive Politics Section, 2013

Special Achievement Award, Office of Information and Regulatory Affairs, 2006

Graduate Commencement Speaker, USC School of Policy, Planning & Development, Spring 2005 USC Dean's Certificate of Merit for Academic Excellence, 2005

#### Boston College Arts and Sciences Honors Program, 1997 -2001

Grants & Fellowships Russell Sage Foundation, Presidential Grant (co-PI with Alex Bolton), 2023

Bankard Fund for Political Economy Grant (\$35,000), 2023

Quantitative Collaborative Seed Grant (with Chinnu Parinandi & Jeff Harden) (\$10,000), 2019

Bankard Fund for Political Economy Grant (\$30,000), 2016

University of Virginia, Summer Research Award (\$5,000): 2015, 2016, 2018, 2022

University of Michigan, Rackham Predoctoral Fellowship (university-wide competition), 2013–14

Gerald R. Ford Dissertation Research Grant (\$3,800), 2013

Horowitz Foundation for Social Policy, Horowitz Foundation Research Grant (\$7,500), 2012

University of Michigan, Faculty Women's Club Scholarship, 2012

University of Michigan, Rackham Precandidate Research Grant (\$1,500), 2011

University of Michigan, Ford School Fellowship: 2011–12, 2012–13 University of Michigan, Rackham Regents Fellowship, 2009–10

Princeton University, Ph.D. Fellowship, 2008–09

Robert Bosch Foundation Fellowship (nationwide competition), 2007–08 U.S. Presidential Management Fellowship (nationwide competition), 2005–07

USC Dean's Merit Scholarship (full tuition support), 2003–05 Military Officers' Association of America Scholarship, 1997–01

OTHER TRAINING

Empirical Implications of Theoretical Models (EITM)

NSF Funding Recipient, University of California at Berkeley, 2013

Interuniversity Consortium for Political and Social Research (ICPSR)

Summer Program in Quantitative Methods of Social Research, Ann Arbor, MI, 2009

Courses Offered PLAP 3500, Presidential Power: F2020, S2021, F2022, F2024

PLAP 3610, Introduction to Public Administration: S2015, F2015, F2016, S2017, F2021 PLAP 4500, Political Polarization in the United States: F2015, F2016, S2017, S2021, F2023

PLAP 4500, Contemporary Issues in American Politics: F2014

PLAP 7000, American Politics Core Seminar: F2019, F2020, F2022, F2024 PLAP 7010, American Political Institutions: F2014, S2016, S2018, S2020

PLAP 7500, Bureaucratic Politics: F2023

PLAD 8220, Graduate Professional Development Seminar: S2018 LPPP 7559 (Batten School), Influencing Public Policy: S2020

PS 300, Contemporary Issues in American Politics, S2012 (University of Michigan)

Professional EXPERIENCE

Robert Bosch Fellow, German Federal Interior Ministry, Berlin, Germany 2007 - 08Policy Analyst, Office of Management and Budget, OIRA, Washington, D.C. 2005-07Graduate Intern, U.S. Government Accountability Office, Washington, D.C. 2004 Paralegal, Kirkland & Ellis LLP, Washington, D.C. 2002-03

TESTIMONY

Invited Testimony, House Select Committee on the Modernization of Congress, Jan 2020

INVITED TALKS & Workshops

2024: Political Economy & Public Law Conference, University of Florida (Feb); Princeton University Conference on Bureaucratic Politics (Mar); Yale Conference on Executive Politics (May); UCSD American Politics Conference (May); Workshop on the Contracting State, Harvard University (Dec, planned)

2023: Massachusetts Institute of Technology (Mar), Clemson University (Apr), University of Toledo (Apr), ECPR Workshop on Stakeholder Participation, Sciences Po Toulouse (Apr); Democracy and Capitalism conference, University of Virginia (Mar); Federal Trade Commission, Women Employee Resource Group (Mar); National Capital Area Political Science Ass'n Workshop, American University (June)

<u>2022</u>: The Evolving Executive Conference, Vanderbilt University (Sept); Stennis Congressional Staff Fellows Program (Oct); Executive Politics Conference, University of Michigan (Oct); Robert Wood Johnson Health Policy Fellows Program (Nov); Power in the Administrative State Workshop (Dec)

<u>2021</u>: Seoul National University (virtual, Feb); Syracuse University (virtual, Mar); University of Pennsylvania, Annenberg School (virtual, Mar); Virtual American Executive Politics Seminar Vanderbilt University/ Yale University (virtual, Apr)

<u>2020</u>: University of Virginia Law School, Law & Economics Colloquium (virtual, Mar); Yale University (virtual, Sept), University of California at Berkeley (virtual, Oct); National Academy of Public Administration (virtual, Nov)

2019: Penn State (Jan); University of Chicago Law School (Feb); OMB Symposium Conference, Hofstra University (Apr); Regulatory Studies Center at George Washington University, book launch event (May); Visions in Methodology Conference, University of Georgia (May); Executive Politics Conference, Ohio State University (June); Political Economy & Public Law Conference, Princeton University (June); University of Virginia Quantitive Collaborative (Sept); Political Economy of the Executive, PIPE conference, University of Southern California (Oct); Columbia University (Dec); Conference on Cultural Influences on Regulatory Capture, SSRC (Dec)

<u>2018</u>: Vanderbilt University (Apr), University of North Carolina at Chapel Hill (Apr); New Developments in Presidential & Executive Politics, Vanderbilt University (June); Princeton University (Nov)

2016: National Capital Area Political Science Ass'n Workshop, George Washington University (Jan); Texas A&M University (Jan); University of Virginia Quantitive Collaborative (Jan); Separation of Powers Conference, University of Georgia (Feb); University of Virginia Quantitative Collaborative (Mar); Princeton University (Apr); Emory University (Sept); Georgetown University (Dec)

2015: Empirical Rulemaking Conference, University of Wisconsin-Madison (Feb)

## Annual Meetings

American Political Science Association: 2014, 2015, 2016, 2018, 2019, 2020, 2021, 2022, 2023, 2024 Association for Public Policy Analysis and Management: 2013, 2023

Association of American Law Schools: 2025 (planned)

Midwest Political Science Association: 2011, 2012, 2013, 2014, 2015, 2016, 2017, 2019, 2022, 2024

European Political Science Association: 2023

Southern Political Science Association: 2016, 2021, 2023

## STUDENTS SUPERVISED

Nick Bednar, Vanderbilt University (Dissertation committee member, Placement: University of Minnesota Law School)

Andrew Clarke (Dissertation committee member, Placement: Lafayette College)

Kenneth Lowande (Dissertation committee member, Placement: University of Michigan)

Nico Napolio, University of Southern California (Dissertation committee member, Placement: University of California at Riverside)

Idunn Nørbech, University of Bergen (Second opponent, Placement: University of Bergen post-doc)

Alex Pennington (First reader, MA thesis)

Taylor Pokrant (First reader, MA thesis)

Beatriz Silva da Costa (Dissertation committee member, in progress)

# DEPARTMENTAL & UNIVERSITY SERVICE

Director of Graduate Admissions, UVA Politics department, 2022–present

Member, Chair's Advisory Committee, UVA Politics department, 2015–17, 2019–21, 2022-present

Member, Selection Committee, Bankard Fund for Political Economy, 2023-2024

American Politics Subfield Co-Chair, UVA Politics department, 2021–2023

Member, American Politics Search Committee, UVA Batten School, 2022–23, 2024–25 Member, American Politics Search Committee, UVA Politics department, 2020–21 Ad hoc Chair Search Committee, UVA College of Arts & Sciences: 2016, 2020 Member, American Politics Search Committee, UVA Politics department, 2017–18

Member, UVA Graduate Admissions Committee, 2015–16

Co-Chair, Interdisciplinary Workshop on American Politics, University of Michigan, 2012–13

Member, Ford School Ph.D. Admissions Committee, 2012–13

Co-President, Graduate Association of Political Scientists, University of Michigan, 2010–11

# SERVICE TO THE PROFESSION

President, Midwest Public Administration Caucus, MPSA, 2023-24

Chair, Bureaucratic Politics Section, MPSA, 2021-22

Member, Presidential Nominating Committee, MPSA Public Administration Caucus, 2021-22

Member, APSA President & Executive Politics Steering Committee, 2016-2022

Member, Founders Award for Best Graduate Paper Committee, PEP Section, APSA, 2019-20

Chair, Kenneth J. Meier Paper Award Committee, MPSA, 2019-20

Chair, Public Administration Section, SPSA, 2019-20

Member, Excellence in Mentoring Award Committee, Public Policy Section, APSA, 2018-19

Program Director, Midwest Public Administration Caucus, MPSA, 2018-19

Member, MPSA Herbert Simon Career Award Committee, 2015–16

Member, APSA Neustadt Book Award Committee for best book on the presidency, 2014–15

Editorial Boards: American Political Science Review (2024-present), Journal of Political Institutions and Political Economy (2023-present), Journal of Politics, (2019-2020)

Journal Reviewer: American Journal of Political Science, American Political Science Review, British Journal of Political Science, Congress & the Presidency, Health Affairs, Journal of Empirical Legal Studies, Journal of Health Politics, Policy, and Law, Journal of Law and Courts, Journal of Policy Analysis and Management, Journal of Politics, Journal of Public Administration Research & Theory, Journal of Public Policy, Legislative Studies Quarterly, Perspectives on Politics, PLOS One, Policy Studies Journal, Political Research Quarterly, Political Science Research and Methods, Presidential Studies Quarterly, Public Administration Quarterly, Regulation & Governance, Social Choice and Welfare.

Book Reviewer: Cambridge University Press, University of Chicago Press.

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